



# Goals for Dike 14

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## Public Preferences for Future Use

### Final Report

#### Binder #1

#### TAB

#### 1 FINAL REPORT

Findings & Recommendations

Background on the "Goals For Dike 14" Study

includes Working Review Committee roster, page 12

Schedule of events & meetings, page 13

Attachment: Worksheet, page 14ff

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#### 2 FEEDBACK REPORTS 1-4

Feedback reports compile results of public outreach program

#### 3 PUBLIC MEETINGS - Feedback reports, meeting notes & submittals

Meeting #1, held 17 September 2002

Meeting #2, held 17 October 2002

#### 4 OUTREACH TOOLS

Fliers, handouts, comment sheets, meeting notices used in outreach program

Press coverage (print media only)

#### 5 WORKING REVIEW COMMITTEE MEETINGS - Packets & notes

2 April 2002

16 July

Work sessions to draft recommendations:

7 May

7 August

24 September

29 May

21 August

8 October

#### 6 MISCELLANEOUS COMMUNICATIONS & SUBMITTALS

Includes communications sent directly to Ohio Department of Natural Resources

#### Binder #2 LENGTHY SUBMITTALS

#### TAB

7 B. Martin for ad hoc Dike 14 Committee, includes support letters & petitions

8 V. Saeed for "A Kid's World of Games," includes support letters & petitions

9 S. Zadar, "Dike 14 Conceptual Design," includes References section

## FINDINGS & RECOMMENDATIONS

The “Goals for Dike 14” process was initiated in early 2002 by the Ohio Department of Natural Resources to identify local preferences for land uses and activities in the future development of the Dike 14 site, and to recommend means by which community consensus could be reached on a concept strategy for development. (Note that the product of the study was not to be a physical plan, even at “sketch” level.)



The U.S. Army Corps of Engineers built Dike 14

After an eight-month process involving at least 2,000 Greater Clevelanders in interviews, small group meetings, large public meetings, special events, and communications via mail, e-mail and telephone, the following recommendations and findings have emerged. They reflect specific recommendations of the local advisory group set up to assist the process (the “Goals for Dike 14” Working Review Committee), and the consultant’s broad analysis of the whole body of comments and suggestions received from participants.

### A) RECOMMENDED USES, ACTIVITIES, FEATURES

The “Goals for Dike 14” Working Review Committee met on 24 September 2002 for a work session with 17 of the 24 members present. Members negotiated their way through a list of 97 suggested characteristics, land uses, features and activities for the Dike that had been submitted to the consultant through the public outreach process. At a follow-up meeting held October 8, with 19 members in attendance, the committee refined the list to arrive at a **RECOMMENDED** palette of uses or activities.

#### 1. Near-Unanimity Reached on 28 Items

Twenty-eight items on the list received general approval from the committee members. Some items, (starred below with an asterisk\*) were flagged as needing subsequent discussion, definition or debate: This would naturally take place in eventual planning and design processes that were not part of the “Goals for Dike 14” scope of work.

- All-season use
- Benches, quiet seating areas
- Bike paths \*
- Bird sanctuary \*
- Cross-discipline projects (e.g. biology & art) \*
- Fishing piers
- Flora & fauna improvements
- Friendly to birds & wildlife
- Habitat restoration
- Hawk tower
- Hiking trails
- Informational kiosks/signposts
- Mile running track & health circuit
- Nature preserve
- Observatory (“for views, birds, etc., not stars”)
- Outdoor education/experimental site
- Pedestrian access to edge of Lake Erie
- Picnic tables
- Ponds
- Rest rooms, latrines
- Roller blading \*
- Scenic outlook
- Telescopes (“for views, not stars”)
- Trails & paths
- Views of the lake
- Wetlands
- Wildflowers
- Windproof shelter

## 2) Split Votes Indicate Some Potential Support for Other Uses

A split vote among the Working Review Committee's work groups shows lack of unanimity about whether to retain 10 suggestions for further consideration, but support for retention from at least one of the committee's three work groups. These items are in limbo at the close of the "Goals" process. Decisions about whether to include them in subsequent discussions must wait until further actions are taken toward master planning and site design.

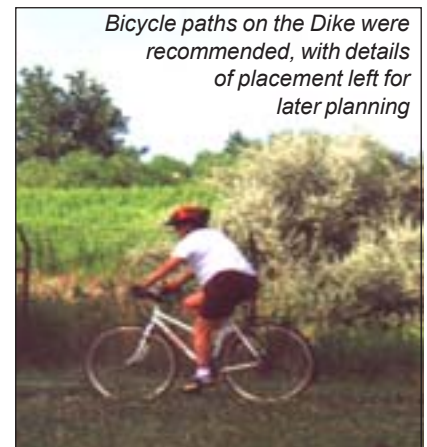
- Audubon Center
- Concessions, refreshments
- Education center building (environmental/multi-topic)
- Gazebo
- Picnic areas (grills, shelter, etc.)
- Sculpture overlaid with other uses
- Sculpture park or garden
- Event venue for weddings
- Fireworks, Air Show viewing [from walking trails]
- Flower Garden

## B) OTHER FINDINGS, RECOMMENDED POLICIES TO GUIDE DEVELOPMENT

Certain themes emerged in the public process that can constitute recommended policies to guide further development of the Dike. Other themes make evident the need for additional policy refinement or clarification. These are discussed below.

### 1) Desire For Public Access Almost Universal

With only a few exceptions (individuals whose devotion to the needs of wildlife outweighs their desire for human use of the site), participants want free public access for a diverse array of visitors to Dike 14. Opinions on the nature, amount, types, placement, limitations on and timing of public access are wide-ranging and can stir passionate debate even among participants who agree on primary land uses.



### 2) High Agreement Evident on What Is Not Wanted

There is a high degree of consensus among a broad range of Greater Clevelanders on what is NOT desired at Dike 14. For the most part, participants expressed a desire to avoid:

- Significant stretches of paving, concrete, roadways and parking lots
- Private land ownership for uses that would prevent public access
- Commercial or residential development
- Large areas of mown grass, formal plantings and other "manicured" landscape treatments

The Working Review Committee removed from consideration 12 uses or features that had been suggested by one or more participants:

- Aquarium; arboretum; planetarium; indoor rain forest
- Dirt bike track; trap shooting / skeet
- Nudist/naturist park
- Prison
- Swimming / inland lake
- Daylight Doan Brook (bring stream from culvert to surface)
- Willow nursery (grow trees for bioengineering projects)
- African American Cultural Garden [recommended instead at Rockefeller Park]

### 3) Wildlife, Other Natural Resources Valued Highly & Assumed as 'Given'

There is a high degree of consensus to maintain large portions of the site as habitat for migratory birds and other wildlife, and these uses are a central element of the recommended land use concept adopted by the Working Review Committee.

Most of the proposals that highlighted other uses took as a given that at least some of the site would be reserved for a nature preserve or bird sanctuary. Even uses that some participants deem incompatible with a nature preserve – e.g. a sculpture park or a children's games attraction – were presented by their promoters in a frame of compromise: sculpture *overlaid* with a nature preserve, or games area *restricted* to only a few of the 88 total acres.

It is safe to say that a final plan for the development of the area could not be responsive to public opinion without having a significant portion of the total acreage developed as habitat "friendly to birds and wildlife," a quality included in the Working Review Committee's recommendations.

### 4) Participants Hungry for Green Space, Most Favor 'Natural' Treatment

Universally, participants spoke in favor of having open, green space at the site. In counterpoint to their distaste for a manicured design, a preponderance of participants wish for what most describe as a



Wildflowers abound on Dike 14

"natural" approach to the site. This desire was expressed variously – from "leave it like it is" to "make it a place for quiet contemplation, where people can personally experience nature" to a simple, "keep it wild." And suggestions to improve and manage flora on the site were usually made with reference to a richer and healthier ecosystem or natural habitat, not in a traditional landscaping or "beautification" context. Many participants who used the term "park" to identify their desired use qualified the term to describe it as a non-traditional park or "not like the other Lakefront State Parks."



## 5) Participants Recognize that Contaminants Come with the Territory

Over the eight-month process, most participants came to recognize that Dike 14 was constructed by the U.S. Army Corps of Engineers to hold polluted dredgings from the Cuyahoga River and the Cleveland Harbor, and that this function must continue. Even though active fill operations have ceased, the site must be maintained as a “Confined Disposal Facility.” This acknowledgement led the Working Review Committee to withhold support for some proposed uses (e.g. sandy beach, open streams).



*Perimeter dike, bulkheaded and ringed with boulders, confines contaminated soils*

Through the process, most participants came to recognize that detailed planning for the site would need to address eliminating or minimizing human and wildlife exposure to heavy metals and other contaminants now present on the site.

## 6) Desire Universal for ‘Kid-Friendly’ Place, Opinions Differ Sharply on Means

Virtually all interest groups that participated – from hunters to birders, educators to recreation specialists – saw Dike 14 as a remarkable resource for children and schools. As with public access, however, opinions on the nature, amount, types, placement, limitations on and timing of children’s use of the site were varied.

Some respondents saw the site as a “living laboratory” and an incomparable educational tool for multi-disciplinary studies, experiments and projects, or as a place for an environmental education center or activities. Some envisioned a place where children could be trained in nature-oriented recreation: birding, fishing, boating, swimming, other water sports.

Late in the “Goals” process, at the neighborhood mini-cruise and at the September 17 public meeting, a sizable group of respondents said they supported active recreational uses geared toward children on all or some of the site.

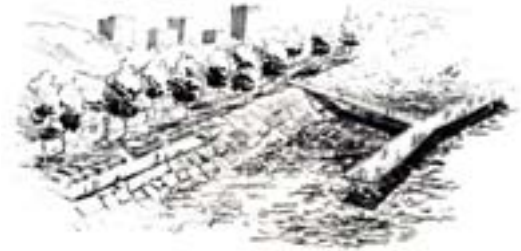
The advisory “Goals for Dike 14” Working Review Committee did not support traditional active recreational uses, but was unable within its own deadlines to resolve which specific uses to endorse. The Committee agreed to agree on more general language endorsing “a kid-friendly place featuring non-traditional, educational fun and play, and safe from toxins.”



*Some favor site as “living laboratory,” where kids could study critters and learn about the environment.*

## 7) Accord Not Reached on How Many Uses Are Too Many

A review of comments received throughout the process indicates a generally-held, though not universally endorsed, view that the 88-acre site is large enough to accommodate a mix of uses. This view was underscored by the Working Review Committee when they began negotiating their list of potential uses, activities and features of a future Dike 14 – the list containing 97 items in all. Committee members made clear that endorsement of a given item should not be read as an endorsement of that item as an exclusive use of the entire 88 acres.



Fishing piers and a nature preserve were deemed compatible uses and were ranked “recommended.”

Notwithstanding this explicit nod to some level of mixed use/activities on the site, the Committee’s work groups were not able to debate at length how many uses the site could tolerate, or to review individually the many mixed-use proposals that emerged from public comment. Given that compatibility of uses is often inextricably tied to site planning and design, no attempt was made to push final decisions on these uses.

## 8) Committee Refers Some Items to ‘Elsewhere’ & Urges Better Use, Awareness of Existing Parks

Eighteen suggestions submitted as part of the public outreach process lacked a unanimous response from Committee members in their September 24 and October 8 work sessions. These were seen as desirable uses, though not at Dike 14. As such, they were recommended for referral to the Citywide Lakefront Planning Process. A number of the items below were not recommended for inclusion at Dike 14 because committee members said the uses were already available elsewhere on the lakefront – some specifically at Gordon Park or at Kirtland Park – or would be more appropriate at another Lakefront location.

- Amphitheatre for live entertainment, plays, concerts
- Beach
- Boat ramps
- Children’s play area(s)
- Cultural arts indoor/outdoor theatre
- Dog park (segregated area)
- Ferry & boat tours, charter boats
- Fishing boat
- Hulett relocation site
- Kids’ activities 2: ropes course, parachute, cooperative games
- A Kid’s World of Games
- Outdoor theatre
- Paddle boats, kayaks
- Public boat docking areas/facilities
- Restaurants, “five star”
- Seasonal dock facilities



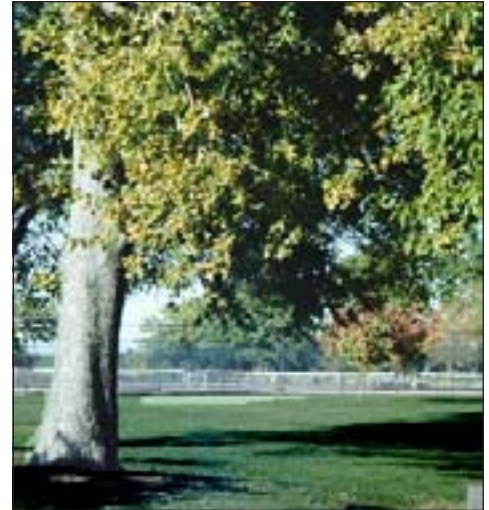
Amphitheatre at Kirtland Park  
(N. Marginal Rd at E. 49th St.)

- Swimming (beach)
- Watercraft school

## 10) Some uses not recommended for Dike 14, but lack clear designation by review committee

The committee took no definitive action on another 29 items, except to agree that they were not recommended for Dike 14. Members' votes were split on whether to "REMOVE them from consideration altogether" or "REFER them to the Citywide Lakefront process."

- Amusement park (small, with kids' mini-mart)
- Amusement park/theme park (large)
- Athletics fields (soccer, rugby, lacrosse)
- Boys' and Girls' Clubs
- Campground
- Community center
- Condos to support park development
- Driving range
- Duck hunting
- Entertainment complex, stage
- Gift shop promoting Cleveland
- Go-cart racing
- Greenhouse
- Hi-rise housing, middle class
- Horseback riding stable, bridle path
- Hotel or motel
- Ice skating
- Jet skis
- Kids' activities 1: play areas, forts, petting zoo
- Lakefront resort, one-night stays for families
- Museum
- Playfields
- Putt-putt golf
- Sports bar
- Summer opera venue
- Underwater tunnels
- Water park & associated entertainment
- Waterfall & park
- Wind turbine park



*Active recreational uses (here at upper Gordon Park) received mixed reviews from participants. They were not favored for Dike 14 by most members of the Working Review Committee, but were strongly favored by some members of the general public.*

## C) "NEXT STEPS" RECOMMENDATIONS

The consensus developed within the Working Review Committee is still more tentative than secure, and there has been no agreement on the part of its member groups to join together in a united effort to achieve the "recommended" development concept. At least two member groups have already begun independent lobbying with the City of Cleveland to promote their group's preference, and there is some danger that the fragile consensus will be shattered if early action cannot be taken to pull the Working Review Committee's participants into a working partnership.

Several action steps are recommended to seal the progress made to date and to move the Dike 14 project along swiftly to respond to Mayor Jane Campbell's "Two Parks in Two Years" target.

### 1) Partners' Confab

Following presentations of the "Goals for Dike 14" findings and recommendations to appropriate state and local planning and administrative entities, ODNR should convene or participate in a meeting involving administrative partners – Army Corps of Engineers, City of Cleveland Administration & Council, Cleveland Metroparks, Cleveland-Cuyahoga County Port Authority. The meeting's agenda should include:

- Discussion of and reactions to the recommended development approach
- Implications of the Working Review Committee's recommendations
- Review of each partner's thinking about eventual ownership, management, funding and maintenance scenarios for the site
- Exploration of the roles that might be played by each agency and by other public and private actors to advance the project to concept design and implementation phases

### 2) Concept Plan

The most useful next step would be the development of a concept or sketch plan – a vision for the site that reflects the uses unanimously recommended by the Working Review Committee and that resolves several issues that are now clouded:

- The nature, amount, types, placement, limitations on and timing of public access, including ADA and emergency access requirements
- General placement of recommended uses and identification/ placement of additional uses, if any, that are compatible with the primary uses
- Identification of desirable "kid-friendly" activities
- Identification of types of wildlife desired at site; development of draft management and planting plans designed to attract and support these populations and to restore and improve the quality of the ecosystem



*Views from the dike and views on the dike were both deemed important in the "Goals" process*



- Identification of potential measures, appropriate to preliminary land use plans, for eliminating or minimizing exposure to contaminants

The development of an “area plan” for Dike 14 was included as a work item in the scope of work for the Lakefront Plan consultants, but funding is not yet in place for this work. Other sources should be tapped to assure that a draft concept plan is completed quickly.

## **2) Continued Stakeholder & Public Involvement**

ODNR and its public-sector partners should encourage continued involvement in the concept plan process by members of the “Goals for Dike 14” Working Review Committee, by special-focus groups that emerged during the “Goals” process and by the general public, to assure continuation of the work and the community support already achieved.

## BACKGROUND OF THE “GOALS” STUDY

On January 31, 2002, public outreach efforts began for the “Goals for Dike 14” Study commissioned by the Ohio Department of Natural Resources (ODNR) and undertaken by Cleveland consultant Genevieve H. Ray. The purpose of the eight-month “public preferences” study was to identify activities and land uses favored by Cleveland area residents for the future development of the 88-acre Dike 14 Confined Disposal Facility on Lake Erie, and to ascertain whether there appeared to be any local consensus on a proposed use or palette of uses for the site now that the U.S. Army Corps of Engineers had halted dredge disposal activities there.

The process of finding consensus on land uses took place against a backdrop of already-established groups, opinions and positions, a highly abbreviated synopsis of which is below:

- The ODNR itself had included the site as an extension to Gordon Park in its 1979 Lakefront State Park System Plan. That plan called for active recreation on most of the site and on an additional offshore island to be created using dredged materials (in a subsequent plan update, the proposal for the island was deleted). The concept plan proposed for Dike 14 and the island focused primarily on active recreational uses:
  - Man-made swimming lake filled with treated water on Site 14 landfill
  - On- and off-shore fishing facilities at the East 55th Street Marina, Site 14 landfill, and proposed island
  - Three miles of bikeway, hiking and jogging trails on the Site 14 landfill and proposed island
  - More than 100 picnic sites
  - Adequate parking and other support facilities
  - Provision for winter sports facilities as well as natural habitat on both Site 14 landfill and proposed island
  - A large play area, dedicated to children and incorporating the latest playground design developments, to be constructed near the proposed swimming lake on the Dike 14 landfill



Since 1979 also, birders and field ornithologists from both Kirtland Bird Club and the Audubon Society had been recording impressive numbers of birds and varieties of species at Dike 14. Independent field biologist Sean T. Zadar reported that he had observed 220 species over a two-year period (Zadar has also censused the bird population during migration and regularly kept track of the numbers of birds using the site. See documentation of his work in Section 2 of this report). In addition, by the late 1970s the non-profit Cleveland Waterfront Coalition had begun promoting eventual public access to, and open space on, the site.

By the late 1990s, as the time neared for the Army Corps of Engineers to cease dredging operations at the dike, other groups and interests had begun work on developing new visions for this huge parcel of undeveloped lakefront property:



*Community interest in Dike 14 heated up in the 1990s*

- In mid-1999, a group organized by Sculpture Center founder David Davis and backed by philanthropist Herb Strawbridge (now deceased) began an attempt to identify potential locations for a local sculpture park or sculpture garden. After a study of over 20 sites, Dike 14 was chosen as the group's preferred site.

- In September 2000, the Waterfront Coalition established a "Dike 14 Committee" whose purpose was to involve the community's diverse interests in jointly charting a future for the site. The Committee included representatives from the League of Women Voters' Environmental Com-

mittee, the Sierra Club, several Audubon Society and other birding groups, the Nature Center at Shaker Lakes, the Sculpture Center, Parkworks, Flats Industry, the Village of Bratenahl, the Doan Brook Partnership, and St. Clair Superior Neighborhood Development Association, among others.

(By the time the "Goals for Dike 14" Study began in early 2002, several of the original groups had departed the Waterfront Coalition's Dike 14 Committee, and the Coalition had spun off the committee as an independent, separate group. The reconfigured, ad hoc Dike 14 Committee, now under the leadership of League of Women Voters activist and researcher Barbara Martin, established as its mission the creation of a nature preserve on Dike 14.)

- Throughout 2001, the Sierra Club and the League of Women Voters Environmental Committee provided major leadership in mounting a successful campaign to oppose the Cleveland-Cuyahoga County Port Authority's proposal to continue placing dredged materials on the Dike. As early as February 2001, these groups and others had also requested of ODNR that the "...long-held assumption of use, i.e. 'mixed-use recreational park,' be re-evaluated on the basis that Dike 14 is currently functioning as an exceptional bird refuge."
- Meanwhile, unbeknownst to any of the above groups, another independent activist, Cleveland resident Vidah Saeed, had gotten the idea for what she called "A Kid's World of Games," a large-scale education, play and athletics attraction featuring scores of games for children aged 3 through 18. During 2001 and 2002, Saeed had been contacting public officials and attending various public meetings and forums to promote her idea at a number of sites, including Dike 14 [her interest in Dike 14 did not surface in the "Goals" process until midway through the public outreach process].

## Request For Master Plan Nets ‘Public Preferences’ Study

In June of 2001, representatives of at least two dozen concerned community groups met with ODNR Deputy Director Scott Zody to request, among other things, that the State begin a public planning process to develop a master plan for the site. Zody said a major master plan could not be carried out at current staffing and funding levels. He noted that there was no funding for an expansion of the Lakefront State Park system to include Dike 14 and that ODNR had not yet decided whether to pursue such an expansion.

Zody proposed the commissioning of an independent “public preferences” study to be carried out by a local public participation facilitator, and said the study could be a “first step” for an eventual master plan update and could also assist in the State’s ongoing reassessment of its interest in developing Dike 14 for park use.

The idea having received approval from all parties, ODNR sought potential consultants and contracted with Genevieve H. Ray, Urban Conservation & Design (coincidentally at the time the volunteer president of the Cleveland Waterfront Coalition). With concurrence from key leadership groups and with the understanding of the Coalition’s Board that Ray would recuse herself from any Coalition votes regarding Dike 14, Ray began the “Goals for Dike 14” public process.

## The “Goals For Dike 14” Process

The study reached over 2,000 persons from Greater Cleveland via personal interviews, small group meetings with special interest groups and large public events including a day-long “open-gate” tour in May 2002, a cruise targeted to residents of nearby City of Cleveland neighborhoods in September, and two general public meetings (one in September, one in October). At least 1,000 additional persons were introduced to the Dike and the study in April-May 2002 at public meetings held as part of the City of Cleveland’s larger lakefront planning effort.



*Public opinion was sought at meetings & events. Here, volunteers set up for the “Open Gate” tour, an event that drew over 400 persons to the Dike.*

The centerpiece of the public process was the “Goals for Dike 14” Working Review Committee, a 24-member advisory group set up to help determine whether there was local consensus on future land uses. The group met eight times from April through October 2002, reviewing the consultant’s public outreach findings, then drafting proposals for recommended land uses, features and activities.

The Working Review Committee, listed on the next page, was drawn from Greater Cleveland, its members selected to include a wide variety of viewpoints and opinions.



Representatives from neighboring residential districts – the Village of Bratenahl and the City of Cleveland’s Glenville and St. Clair-Superior neighborhoods – were members, as were municipal officials, city or suburban dwellers and residents of outlying areas who sat on the committee because of specialized skills or affiliation with particular advocacy groups or interests: e.g. education, parks, recreation, environmental studies, design, fine arts, birding, fishing, boating, hunting.

#### ‘Goals for Dike 14’ Working Review Committee Members

Chair: **John Demer**, Demer & Associates

BLUE Project (EcoCity Cleveland & Cleveland Waterfront Coalition): **David Beach**

City of Cleveland - City Planning: **Chris Ronayne** or **Fred Collier, Jr.** (alt.)

City of Cleveland - Parks Recreation & Properties: **Natalie Saikaly**

Cleveland City Council (2 representatives): **Dwayne Simpson** & consultant **Bill Gruber**

Cleveland City Council Ward 8: Hon. **Sabra Pierce Scott** or **Ronnie Jones** (alt.)

Cuyahoga County Greenspace Plan: **Art Brooks**

CWRU Environmental Engineering: Prof. **Aaron Jennings**

Doan Brook Watershed Partnership: **Darnell Brown** or **Keith Jones** (alt.)

Glenville Neighborhood Development Corp: **Tracey Kirksey** or **Shari Cloud** (alt.)

Holden Parks Trust & American Society of Landscape Architects / Western Reserve

Section: **Tom Zarfoss**

Intercity Yacht Club & Greater Cleveland Boating Assn: **Victor Barnett**

League of Women Voters & ad hoc Dike 14 Committee: **Barbara Martin**

Miles Standish Elementary School: **Marcy Perry**

Nature Center at Shaker Lakes: **Nancy King Smith**

North Coast Black Bass Anglers Assn & Ohio Bass Chapter Federation: **Bob Davis**

Ohio Chapter, Safari Club: **Mike Samsel**

Parkworks Cleveland: **Barb Clint**

Sierra Club: **Glenn Landers**

St. Clair-Superior Neighborhood Development Assn: **Victoria Peterlin**

St. Thomas Aquinas/St. Philip Neri School: **Althea Cheatham**

The Sculpture Center: **David Davis** \* or **Bill Jirousek** (alt.)

Village of Bratenahl: Hon. **Lynne Woodman**

Western Cuyahoga Audubon Society & liaison to birding groups: **MoJo Lakner-Segal**  
or **MaryAnne Romito** (alt)

Original member **James Bissell**, Cleveland Museum of Natural History, was unable to attend most meetings but contributed technical information to the process. Cleveland Tomorrow’s representative attended no meetings.

**ODNR Representatives:** Deputy Director, REALM, **Scott Zody**, project manager **Yetty Alley**

\* Sculpture Center founder David Davis died on 13 November 2002, the day before this report was distributed to the public.

To reach the general public, the methodology employed in the “Goals for Dike 14” process was different from the “large meetings/public testimony” model routinely employed in many master planning studies. The consultant and ODNR determined that the process would benefit greatly with participation by the organized or ad hoc groups mentioned above, and that their long and deep involvement with Dike 14 issues would be a benefit to the overall study. At the same time, it was clear that these groups’ familiarity with Dike 14 and their already-established positions on future land uses could also act as a damper on the involvement of newcomers to the process.

It was also felt that a process to “educate” persons in large-group meetings about the Dike’s history and current characteristics might be seen as an attempt to skew the process and direct or steer public responses about visions for the future. The consultant concluded that the process should be designed to be as welcoming to the uninitiated as it was to the well-versed, allowing all groups to participate at their current levels of awareness and interest.

The process was custom-designed to incorporate several months’ worth of personal interviews and small meetings with a variety of stakeholders and special interest groups, followed later in the process by large-group meetings and events. This process was discussed at length, assessed and endorsed by the Working Review Committee (WRC).



Visitors filled out comment cards after touring the dike.

## SCHEDULE OF EVENTS & MEETINGS

2 April 2002	Working Review Committee (WRC) meeting #1
21 April	Earth Day Event, Cleveland Metroparks Zoo
24 April-9 May	Connecting Cleveland: a series of four citywide lakefront planning meetings sponsored by City of Cleveland
1 May	Kirtland Bird Club
4 May	Dike 14 “Open Gate” Tour (Day-long event sponsored by “Goals for Dike 14” )
7 May	WRC meeting #2
8 May	Neighborhood Environmental Coalition, Broadway Neighborhood
20 May	Cleveland City Council Briefing for members of City Council’s Parks, Recreation & Properties Committee (with Scott Zody, ODNR)
21 May	Glenville Neighborhood Planning Meeting sponsored by City of Cleveland at Famicos Foundation/Notre Dame Academy
28 May	The Sculpture Center (Sculpture Garden planning committee)
29 May	WRC meeting #3
11 June	Woods & Waters (sportsmen’s organization)
22 June	Second Annual Burning River Fest (sponsored by the Great Lakes Brewery & Cleveland Waterfront Coalition)
16 July	WRC meeting #4
6 August	WRC Environmental Subcommittee meeting
7 August	WRC meeting #5
21 August	WRC meeting #6
27 August	Dike 14 Committee (ad hoc advocacy group)
7 September	Neighborhood Mini-Cruise (targeted to nearby City of Cleveland neighbors)
17 September	General Public Meeting #1
24 September	WRC meeting #7: first work session to draft recommendations
8 October	WRC meeting #8: second work session to draft recommendations
17 October	General Public Meeting to announce recommendations

In each set of group interviews and meetings, brief information was given on the purpose of the study. The “Goals” process was outlined in relation to the concurrent Lakefront Planning Process for the city of Cleveland’s entire lakeshore (this broader study, which also includes consideration of moving I-90 (the Shoreway) south to create developable lakefront parcels, is still underway and is sponsored by the City of Cleveland, Greater Cleveland Growth Assn., Cleveland Tomorrow and Cleveland Neighborhood Development Corporation).

In each outreach session, a few ideas were listed to present the range of opinion already known, but participants were asked to come up with their own list of “likes” and “dislikes” for the future development of the site. Their ideas were recorded in large writing on either newsprint or on post-it notes placed on a large aerial photograph of the Dike, and they were asked to make any corrections in wording to assure that the notes reflected their ideas.

Notes were later compiled into feedback reports to be considered by the Working Review Committee. By the completion of the large public meeting on 17 September 2002, almost 100 different suggestions – land uses, activities, special features or general characteristics of a “future” Dike 14 – had been made by participants.

These were the suggestions that were considered by the Working Review Committee in work sessions on September 24 and October 8, 2002, from which the committee’s recommendations were wrought. On the next four pages are the worksheets used by the committee in its deliberations.

See attached: Worksheet.xls

This is a copy of a worksheet used by the WRC in work sessions on 24 September and 8 October 2002. It incorporates numerous corrections made by the committee at its October meeting.

[ \* ] Four "recommended" items [marked with an asterisk] were flagged by committee members as needing further discussion and debate before all members would be entirely satisfied with recommending them (among matters at issue were the nature, amount and placement of public access to and through the 88-acre site, and the definition of such terms as "sanctuary" and "cross-discipline."

**CATEGORIES**

- land
- public
- groups,
- teams -- Pink, Blue and Yellow -- and each group assigned uses and activities to one of three major categories:
  - ◆ REMOVE from further consideration on Dike 14
  - ◆ a use
    - Lakefront
  - ◆ RETAIN for further consideration as a potential Dike 14 use.

**PINK, BLUE, YELLOW:** The three work groups were arbitrarily given color names. Each team's members are listed at the end of this document.

Subcategories & Priorities

In removing uses from consideration or referring them to elsewhere on the Lakefront, some teams invented subcategories: The use already exists, or is being accommo-dated near Dike 14; dated elsewhere; the use should be placed at Gordon Park (between E. 72nd & Bratenahl) or *near* Gordon Park. Both the Pink and the Blue teams ranked some uses as "high" or "low" priority.

		REMOVE			REFER			RETAIN			Recommended	Work Group Notes
		Pink Team	Blue	Yellow	Pink Team	Blue	Yellow	Pink Team	Blue	Yellow		
1	African American Cultural Garden	◆		◆								Pink: Use already exists or is accommodated elsewhere. Blue: Place in Rockefeller Park
2	All-season use							◆	◆	◆	◆	Pink, Blue: High priority
3	Amphitheatre for live entertainment, plays, concerts				◆	◆	◆					Pink: Use already exists or is accommodated elsewhere
4	Amusement Park (small, with kids' mini-mart)	◆		◆		◆						
5	Amusement Park/Theme Park (large)	◆		◆		◆						
6	Aquarium	◆	◆	◆								
7	Arboretum	◆	◆	◆								Pink: Use already exists or is accommodated elsewhere
8	Athletics fields (Soccer, Rugby, Lacrosse)			◆	◆	◆						Pink: Use already exists or is accommodated elsewhere
9	Audubon Center				◆	◆					◆	Pink, Blue: Place in Gordon Park
10	Beach				◆	◆	◆					Pink: Place near Gordon Park
11	Benches, quiet seating areas							◆	◆	◆	◆	Pink, Blue: High priority
12	Bike paths *							◆	◆	◆	◆	Pink, Blue: Low priority; Blue: "Dedicated bike paths"
13	Bird sanctuary *							◆	◆	◆	◆	Pink, Blue: High priority



		REMOVE			REFER			RETAIN			Recommended	Work Group Notes
		Pink Team	Blue	Yellow	Pink Team	Blue	Yellow	Pink Team	Blue	Yellow		
14	Boat docking areas/facilities (public)				◆	◆	◆					Pink: Place in Gordon Park
15	Boat ramps				◆	◆	◆					Pink: Place in Gordon Park
16	Boys' and Girls' Clubs	◆	◆				◆					Y: "Club <i>buildings</i> should be elsewhere"
17	Campground			◆	◆	◆						Pink: Place in Gordon Park
18	Children's play area(s)				◆	◆	◆					Yellow: " <i>Traditional</i> children's play areas should be elsewhere. Pink: Place in Gordon Park
19	Community Center	◆		◆		◆						Blue: Place in Gordon Park
20	Concessions, refreshments				◆	◆					◆	Pink: Place in Gordon Park
21	Condos to support park development		◆	◆	◆							Pink: Place near Gordon Park
22	Cross-discipline projects (e.g. biology & art) *							◆	◆	◆		Pink, Blue: High priority
23	Cultural arts indoor/outdoor theatre				◆	◆	◆					Pink: Use already exists or is accommodated elsewhere
24	Daylight Doan Brook, create side streams	◆	◆	◆								Blue: High priority
25	Dirt bike track	◆	◆	◆								
26	Dog park (segregated area)				◆	◆	◆					
27	Driving range		◆	◆	◆							
28	Duck hunting		◆	◆	◆							Pink: Place near Gordon Park, "off breakwall"
29	Education center building (environmental/multi-topic)				◆	◆					◆	Pink, Blue: Place in Gordon Park
30	Entertainment Complex, entertainment stage		◆		◆		◆					Pink: Use already exists or is accommodated elsewhere
31	Event venue: for weddings, etc.	◆				◆					◆	
32	Ferry & boat tours, charter boats				◆	◆	◆					
33	Fireworks, Air Show watching			◆	◆						◆	Blue: Low priority, watching <i>from trail</i> ; Pink: Use already exists or is accommodated elsewhere
34	Fishing boat				◆	◆	◆					Yellow: Expanded fishing boat launch; Blue: Place in Gordon Park
35	Fishing piers							◆	◆	◆	◆	Pink, Blue: High priority
36	Flora & fauna improvements							◆	◆	◆	◆	Pink, Blue: High priority
37	Flower garden			◆				◆	◆			Pink, Blue: High priority; Blue: Native flowers
38	Friendly to birds & wildlife							◆	◆	◆	◆	Pink, Blue: High priority
39	Gazebo				◆	◆					◆	Pink: Place near Gordon Park
40	Gift shop promoting Cleveland			◆	◆	◆						Pink: Place near Gordon Park
41	Go-cart racing		◆	◆	◆							
42	Greenhouse		◆	◆	◆							
43	Habitat restoration							◆	◆	◆	◆	Pink, Blue: High priority
44	Hawk tower							◆	◆	◆	◆	Pink, Blue: High priority
45	Hiking trails							◆	◆	◆	◆	Pink, Blue: High priority; Blue: <i>Walking</i> trails
46	Hi-rise housing, middle class		◆	◆	◆							

		REMOVE			REFER			RETAIN			Recommended	Work Group Notes	
		Pink Team	Blue	Yellow	Pink Team	Blue	Yellow	Pink Team	Blue	Yellow			
47	Horseback riding stable, path		◆	◆	◆								Pink: Place in Gordon Park
48	Hotel or motel			◆	◆	◆							
49	Hulett relocation site				◆	◆	◆						
50	Ice skating	◆		◆		◆							
51	Indoor rain forest	◆	◆	◆									
52	Informational kiosks/signposts							◆	◆	◆	◆		Pink, Blue: High priority
53	Jet Skis		◆		◆		◆						
54	Kids Activities 1: play areas, petting zoo, forts			◆	◆	◆							
55	Kids Activities 2: ropes course, parachute, cooperative games				◆	◆	◆						
56	Kids World of Games				◆	◆	◆						
57	Lakefront resort, 1-night stays for families			◆	◆	◆							
58	Mile running track & health circuit							◆	◆	◆	◆	◆	Pink, Blue: Low priority
59	Museum		◆		◆		◆						Pink: Use already exists or is accommodated elsewhere
60	Nature preserve							◆	◆	◆	◆	◆	Pink, Blue: High priority
61	Nudist/naturist park	◆	◆	◆									
62	Observatory							◆	◆	◆	◆	◆	Pink: High priority, Observatory Tower Deck
63	Outdoor education/experimental site for biology projects							◆	◆	◆	◆	◆	Pink, Blue: High priority
64	Outdoor theatre				◆	◆	◆						Pink: Use already exists or is accommodated elsewhere
65	Paddle boats, kayaks				◆	◆	◆						Pink, Blue: Place in Gordon Park
66	Pedestrian access to edge of Lake Erie							◆	◆	◆	◆	◆	Pink, Blue: High priority
67	Picnic areas				◆	◆						◆	Pink: Place in Gordon Park; Blue: Place near Gordon Park
68	Picnic tables (a few)					◆		◆		◆	◆	◆	Pink: Low priority; Pink, Blue: Place in Gordon Park
69	Planetarium	◆	◆	◆									
70	Playfields			◆	◆	◆							Pink: Use already exists or is accommodated elsewhere
71	Ponds							◆	◆	◆	◆	◆	Pink, Blue: High priority
72	Prison	◆	◆	◆									
73	Putt-putt golf		◆	◆	◆								Pink: Place near Gordon Park
74	Rest rooms, latrines				◆				◆	◆	◆	◆	Pink: Place in Gordon Park
75	Restaurants, "five star"				◆	◆	◆						
76	Roller blading							◆	◆	◆	◆	◆	Pink: Low priority
77	Scenic outlook							◆	◆	◆	◆	◆	Pink, Blue: High priority
78	Sculpture overlaid with other uses				◆	◆						◆	Pink: Place in Gordon Park

		REMOVE			REFER			RETAIN			Recommended	Work Group Notes	
		Pink Team	Blue	Yellow	Pink Team	Blue	Yellow	Pink Team	Blue	Yellow			
79	Sculpture park or garden				◆	◆				◆		Pink: Place in Gordon Park	
80	Seasonal dock facilities				◆	◆	◆					Pink: Place in Gordon Park	
81	Sports Bar		◆	◆	◆								
82	Summer opera venue	◆				◆	◆					Pink: Use already exists or is accommodated elsewhere	
83	Swimming (beach)				◆	◆	◆					Pink: Place near Gordon Park	
84	Swimming (inland lake)	◆	◆	◆									
85	Telescope			◆				◆	◆		◆	Pink: Low priority; Blue: High priority. Blue: "Scopes" for viewing city, lake etc., not stars at night	
86	Trails & paths							◆	◆	◆	◆	Pink, Blue: High priority	
87	Trap shooting / skeet	◆	◆	◆									
88	Underwater tunnels			◆	◆	◆							
89	Views of the lake							◆	◆	◆	◆	Pink, Blue: High priority	
90	Water Park & associated entertainment		◆		◆		◆						
91	Watercraft school				◆	◆	◆					Pink: Place in Gordon Park	
92	Waterfall & park			◆	◆	◆							
93	Wetlands							◆	◆	◆	◆	Pink, Blue: High priority	
94	Wildflowers							◆	◆	◆	◆	Pink, Blue: High priority, Blue: Native flowers	
95	Willow nursery (grow them for bioengineering projects)	◆	◆	◆									
96	Wind turbine park		◆	◆	◆								
97	Windproof shelter						◆	◆	◆		◆	Pink: Low priority; Blue: High priority	
98	Kid-friendly place, non-traditional/ educational fun & play, safe from toxins										◆	This item added by full Working Review Committee 8 October 02	

**WORK GROUPS:** The Working Review Committee divided into the three work groups listed below for the September 24 meeting. For the October 8 meeting, the committee met as a whole.

**PINK TEAM:** Sheri Cloud, Bill Gruber, Keith Jones, Victoria Peterlin, Natalie Saikaly, joined later in the meeting by Marcy Perry. Elva Edger joined as an observer.

**BLUE TEAM:** MoJo Lakner-Segal, Barbara Martin, Tori Mills, Lynne Woodman; joined later in the meeting by Bob Davis.

**YELLOW TEAM:** Art Brooks, Glenn Landers, Aaron Jennings, Ronnie Jones, Dwayne Simpson, Tom Zarfoss. Sophia Simpson joined as an observer.